BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

In the Matter of)		
HAWAIIAN ELECTRIC COMPANY, INC.)	DOCKET NO.	2007-0084
Regarding Integrated Resource) Planning.		
)	• •	

ORDER SETTING THE ISSUES, PROCEDURES AND SCHEDULE

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PUBLIC UTILITIES

DIV CF CONSUMER ADVOCACY
DIP OF CONSUMER AFFAIRS
STATE OF HAMAII

DEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

ORDER SETTING THE ISSUES, PROCEDURES AND SCHEDULE

By this Prehearing Order, the commission sets the issues, procedures, and schedule for this docket.

I.

Background

By Decision and Order No. 11523, filed on March 12, in Docket No. 6617, as 1992, amended by Decision filed on May 1992, the commission Order No. 11630, 22, established a framework for integrated resource planning ("IRP Framework") and ordered all electric and gas utilities, including HAWAIIAN ELECTRIC COMPANY, INC. ("HECO"), to submit their integrated resource plans ("IRP") and program implementation schedules for commission approval in accordance with the IRP Framework.

Section III.C.1 of the IRP Framework provides that "[e]ach planning cycle for a utility will commence with the issuance of an order by the commission opening a docket for integrated resource planning." By Order No. 23328, filed on

March 29, 2007, the commission opened this docket to commence HECO's next IRP cycle and examine HECO's 4th Integrated Resource Plan ("IRP-4").2

On September 30, 2008, HECO filed its IRP-4.³ Notice of the filing of HECO's IRP-4 was published in newspapers of general circulation on October 1, 2008, in the Honolulu Advertiser and Honolulu Star-Bulletin, pursuant to Section III.E.3 of the IRP Framework. As such, the deadline to file a motion to intervene or participate in this docket is October 21, 2008.⁴

The parties to this docket are HECO, LIFE OF THE LAND, HAWAII RENEWABLE ENERGY ALLIANCE, HONOLULU SEAWATER AIR CONDITIONING, LLC, OCEES INTERNATIONAL, INC., and the DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS, DIVISION OF CONSUMER ADVOCACY ("Consumer Advocate"). The Consumer Advocate is a party to this proceeding, pursuant to Hawaii Revised Statutes ("HRS") § 269-51, Hawaii Administrative Rules ("HAR") § 6-61-62(a), and Section II.E.2 of the IRP Framework.

²The deadline for HECO to file its IRP-4 was June 30, 2008. By letter dated June 19, 2008, the commission approved HECO's request for an extension of time from June 30, 2008 to September 30, 2008, to file its IRP-4.

 $^{^3}$ HECO's IRP Plan, 2009 - 2028, Volumes 1 - 3, filed on September 30, 2008.

⁴Section III.E.3.c of the IRP Framework states, in relevant part: "Applications to intervene or participate without intervention in any proceeding in which a utility seeks commission approval of its integrated resource plan . . . may be filed with the commission not later than 20 days after the publication by the utility of a notice informing the general public of the filing of the utility's application for commission approval of its integrated resource plan."

Issues, Schedule of Proceedings, Procedures

Section II.D.3 of the IRP Framework requires the commission "to the extent possible" to hear HECO's application for approval of its IRP-4 within six months of the plan's filing and requires the parties to this docket to cooperate in expediting commission hearings on HECO's IRP-4. It states:

The parties shall cooperate in expediting commission hearings on the utility's integrated resource plan and program implementation schedule. To the extent possible, the commission will hear the utility's application for approval of its integrated resource plan within six months of the plan's filing, and the commission will render its decision shortly thereafter.

Given the language in Section II.D.3, the commission is obligated to make every effort to expedite review of HECO's IRP-4 to allow for evidentiary hearings to be conducted by March 30, 2009, and to allow for a commission decision "shortly thereafter." As a result of the short time frame, the commission finds it necessary to set a schedule for this docket that would allow for decision-making within the time frame set forth in While the commission is cognizant of the heavy IRP Framework. workload of the parties, the commission is also aware of the importance of integrated resource planning, the history of integrated resource planning since the adoption of Framework, and the interrelationship between integrated resource planning and most of the matters filed by HECO with the commission. Accordingly, to expedite this docket, the commission identifies the following issues, schedule of proceedings, and procedures, which shall control the course of this docket unless modified by the commission.

Α.

Issues

Consistent with prehearing orders issued in other IRP dockets, the commission identifies the following issues for resolution in this docket:

- 1. Whether HECO's proposed integrated resource plan and program implementation schedule complies with the commission's IRP Framework. Included in this issue are the following sub-issues:
- A. Whether HECO's proposed integrated resource plan represents a reasonable course for meeting the energy needs of its customers.
- B. Whether HECO's proposed integrated resource plan is in the public interest and consistent with the goals and objectives of integrated resource planning.
- C. Whether HECO's proposed integrated resource plan identifies the resources or mix of resources for meeting near and long-term consumer energy needs in an efficient and reliable manner at the lowest reasonable cost.

⁵See In re Maui Elec. Co., Ltd., Docket No. 04-0077, Prehearing Order No. 23453, filed on May 22, 2007 (MECO IRP-3) (citing to In re Maui Elec. Co., Ltd., Docket No. 7258, Prehearing Order No. 13171, filed on March 9, 1994 (MECO IRP-1); In re Hawaiian Elec. Co., Inc., Docket No. 95-0347, Stipulated Prehearing Order No. 16596, filed on October 8, 1998 (HECO IRP-2); and In re Hawaiian Elec. Co., Inc., Docket No. 7257, Prehearing Order No. 12610, filed on September 17, 1993 (HECO IRP-1)).

- D. Whether HECO's proposed integrated resource plan comports with state and county environmental, health, and safety laws and formally adopted state and county plans.
- E. Whether HECO's proposed integrated resource plan considers and analyzes the cost effectiveness and benefits of all appropriate, available, and feasible supply-side and demand-side options.
- F. Whether HECO's proposed integrated resource plan considers the plan's impacts upon the utility's consumers, the environment, culture, community lifestyles, the State of Hawaii's economy, and society.
- G. Whether HECO's proposed integrated resource plan takes into consideration the utility's financial integrity, size, and physical capability.
- H. Whether HECO's proposed integrated resource planning process provided an opportunity for participation by the public and governmental agencies in the development of its integrated resource plan.
- I. Whether HECO's proposed integrated resource plan provides for the recovery of all appropriate and reasonable integrated resource planning and implementation costs.
- J. Whether HECO's findings and recommendations regarding the identification, quantification, and utilization of externalities are reasonable for comparisons between resource plans within the context of integrated resource planning.

Schedule of Proceedings

As noted above, to expedite decision-making in this docket, the commission sets the following schedule of proceedings as outlined below. The commission intends to require that any party subsequently granted intervenor or participant status comply with this schedule, unless modified by the commission. In addition, to allow for flexibility by the parties, the commission does not include specific and detailed deadlines for discovery in this schedule of proceedings. If, however, the parties desire such deadlines, they are free to seek commission approval via stipulation or motion, so long as the discovery deadlines allow the parties to comply with the schedule of proceedings set forth below.

Public Meeting⁶

December 3, 2008 9:30 a.m.; commission's hearing room Honolulu, Hawaii

HECO's Testimonies, Exhibits, and Work Papers

December 10, 2008

Consumer Advocate/Intervenors Testimonies, Exhibits, and Work Papers

January 30, 2009

HECO's Rebuttal Testimonies, Exhibits, and Work Papers

February 27, 2009

Prehearing Conference

To be scheduled by the commission

⁶Section III.E.2.b of the IRP Framework allows the commission to "conduct such informal public meetings as it deems advisable."

Evidentiary Hearing

Week of March 30, 2009 Commission's hearing room Honolulu, Hawaii

Post-Hearing Opening Briefs (all parties)

Three weeks after receipt of the transcripts by the commission

Post-Hearing Reply Briefs (all parties)

Two weeks after the due date for Opening Briefs

C.

Requests for Information

A party to this proceeding may submit information requests to another party within the time schedule agreed upon by the parties or specified within this Order. If a party is unable to provide the information requested within the prescribed time period, it should so indicate to the inquiring party as soon as possible. The parties shall then endeavor to agree upon a later date for submission of the requested information. If the parties are unable to agree, the responding party may seek approval for the late submission from the commission upon a showing of good cause. It is then within the commission's discretion to approve or disapprove such late filings and take any additional action that may be appropriate, such as extending the date for the party to respond.

In lieu of responses to information requests that would require the reproduction of voluminous documents or materials (e.g., documents over 50 pages), the documents or materials may be made available for reasonable inspection and copying at a mutually agreeable designated location and time. In the event such information is available electronically on computer disc or

other readily usable electronic medium, the party responding to the information request shall make the computer disc or such electronic medium available to the other parties, and the commission. Subject to objections that may be raised and to the extent practicable, the electronic files for spreadsheets will contain all cell references and formulae intact, and will not be converted to values prior to submission. A party shall not be required, in a response to an information request, to provide data that is or are already on file with the commission, or otherwise part of the public record, or that may be stipulated to pursuant to Section D, "Matters of Public Record," below. The responding party shall, in lieu of production of a document in the public record, include in its response to the information request an identification of the document with reasonable specificity sufficient to enable the requesting party to locate and copy the document. In addition, a party shall not be required, in a response to an information request, to make computations, compute ratios, reclassify, trend, calculate, or otherwise rework data contained in its files or records.

For each response to an information request, the responding party should identify the person who is responsible for preparing the response as well as the witnesses who will be responsible for sponsoring the response at the evidentiary hearing.

A party may object to responding to an information request that it deems to be irrelevant, immaterial, unduly burdensome, onerous or repetitious, or where the response

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contains information claimed to be privileged or subject to protection (confidential information). If a party claims that information requested is confidential, and withholds production of all or a portion of such confidential information, the party shall: (1) provide information reasonably sufficient to identify the confidential information withheld from the response, without disclosing privileged or protected information; (2) state the basis for withholding the confidential information (including, but not limited to, the specific privilege applicable or protection claimed for the confidential information and the specific harm that would befall the party if the information was disclosed); and (3) state whether the party is willing to provide the confidential information to some or all representatives of the party pursuant to a protective order.

A party seeking production of documents notwithstanding a party's claim of confidentiality may file a motion to compel production with the commission.

The responses of each party to information requests shall adhere to a uniform system of numbering agreed upon by the parties. Each response shall be provided on a separate page and shall recite the entire question asked and set forth the response and reference the attached responsive document.

D.

Matters of Public Record

To reduce unnecessary reproduction of documents and to facilitate these proceedings, identified matters of public record

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shall be admissible in this proceeding without the necessity of reproducing each document; provided that: (1) the document to be admitted is clearly identified by reference to the place of publication, file or docket number, and the identified document is available for inspection by the commission and the parties; and (2) any party has the right to explain, qualify, or conduct an examination with respect to the identified document. The commission can rule on whether the identified document can be admitted into evidence when a party proffers such document for admission as evidence in this case.

From time to time, the parties may enter into stipulations that such documents, or any portion of such documents, may be introduced into evidence in this case.

Ε.

Form of Prepared Testimony

All prepared testimony, including text and exhibits, shall be prepared in written form on 8-1/2" paper with line numbers, and shall be served on the dates designated in Section B, "Schedule of Proceedings," above.

Each party shall be permitted to follow its own numbering system for written testimony and exhibits; provided that the numbering system utilized is consistent and clearly understandable. Each document of more then one page shall be consecutively numbered. Each party shall prepare a list of its exhibits by exhibit numbers and titles.

The parties shall be permitted to make revisions to exhibits after the designated dates appearing in Section B, "Schedule of Proceedings." Revisions shall bear appropriate revision dates. However, revisions or additions that do more than correct typographical errors, update facts, or give numerical comparisons of the positions taken by the parties, shall not be submitted.

Generally, exhibits should include appropriate footnotes or narratives in the exhibits or the related testimony setting forth the sources of the information used and explaining the methods employed in making statistical compilations or estimates.

F.

Witnesses

Witnesses submitting written testimony and exhibits shall be made available for cross-examination at the hearing. Witnesses should file the work papers used in preparing the evidence they sponsor at the time they submit their testimony and exhibits and have such work papers available for the hearing. Witnesses will not be permitted to read pre-filed testimony at the hearing.

In the presentation of the testimony, each witness may give a brief oral summary of the written testimony and exhibits and shall summarize the issues raised by such testimony. Each witness shall be subject to cross-examination for both direct and rebuttal testimonies and exhibits.

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The parties should cooperate to accommodate the schedules of any mainland witnesses and should inform the commission in advance of any scheduling difficulties of mainland witnesses. If any party has any objection to scheduling a witness in advance of other witnesses, the party shall make a timely objection to the commission.

G.

Order of Examination

The order of presentation of witnesses and whether the witness will present both written and rebuttal testimony at the same time shall be determined at the Prehearing Conference to be held pursuant to Section B, "Schedule of Proceedings," above.

The examination of any witness shall be limited to one attorney or party representative for each party. The parties duplicative repetitive shall avoid orcross-examination. Cross-examination shall limited be to witnesses testimony is adverse to the party desiring to cross-examine. Recross-examination shall be limited to the extent of material covered in redirect examination, unless permitted otherwise by the commission.

Η.

Copies of Documents

1. Copies:

Commission:

Original + 8 copies

HECO:

Consumer Advocate:

3 copies 3 copies

Intervenors:

1 copy

- 2. All documents required to be filed with the commission shall comply with the formatting requirements prescribed in HAR § 6-61-16, and shall be filed at the office of the commission in Honolulu within the time limit prescribed in HAR § 6-61-15.
- 3. Copies of all document filings shall be served on the other parties by hand delivery or United States mail (first class, postage prepaid). In addition, if available, all parties shall provide copies of their filings to the other parties via diskette or electronic mail in standard а electronic format that is readily available by the parties.7 However, if work papers, documentation, or exhibits attached to any filing are not readily available in electronic format, a party shall not be required to convert such work papers, documentation, or exhibits into electronic format. In the event a copy of a filing is delivered to a party via diskette or electronic mail, unless otherwise agreed to by such party, the same number of copies of such filing must still be delivered to such party by hand delivery or United States mail (first class, postage prepaid).

I.

Communications

HAR § 6-61-29 concerning <u>ex parte</u> communications is applicable to any communications between a party and the

⁷Subject to objections that may be raised and to the extent practicable, the electronic files for spreadsheets will contain all cell references and formulae intact, and will not be converted to values prior to submission.

commission. However, the parties may communicate with commission counsel through their own counsel or designated party representative only as to matters of process and procedure.

Communications between the parties should either be through counsel or through designated party representatives. All documents filed in this proceeding shall be served on the opposing party and counsel, as provided in Section H, "Copies of Documents," above.

J.

General

This order shall control the course of this proceeding, unless modified by the parties in writing and approved by the commission consistent with HAR § 6-61-23, to the extent applicable, or upon the commission's own motion.

III.

<u>Order</u>

THE COMMISSION ORDERS:

This order shall control the course of this proceeding, unless modified by the parties in writing and approved by the commission, or upon the commission's own motion.

PUBLIC UTILITIES COMMISSION OF THE STATE OF HAWAII

Carlito P. Caliboso, Chairman

Commissioner

Leslie H. Kondo, Commissioner

APPROVED AS TO FORM:

Stacey Kawasaki Djou Commission Counsel

2007-0084.eh

CERTIFICATE OF SERVICE

The foregoing order was served on the date of filing by mail, postage prepaid, and properly addressed to the following parties:

CATHERINE P. AWAKUNI
EXECUTIVE DIRECTOR
DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS
DIVISION OF CONSUMER ADVOCACY
P. O. Box 541
Honolulu, HI 96809

WILLIAM A. BONNET, P.E. VICE PRESIDENT GOVERNMENT AND COMMUNITY AFFAIRS HAWAIIAN ELECTRIC COMPANY, INC. P.O. Box 2750 Honolulu, HI 96840-0001

DEAN MATSUURA
MANAGER, REGULATORY AFFAIRS
HAWAIIAN ELECTRIC COMPANY, INC.
P.O. Box 2750
Honolulu, HI 96840-0001

THOMAS W. WILLIAMS, JR., ESQ. PETER Y. KIKUTA, ESQ. Goodsill Anderson Quinn & Stifel Alii Place, Suite 1800 1099 Alakea Street Honolulu, HI 96813

Counsel for Hawaiian Electric Company, Inc.

ROD S. AOKI, ESQ. ALCANTAR & KAHL, LLP 120 Montgomery Street, Suite 2200 San Francisco, CA 94104

Counsel for Hawaiian Electric Company, Inc.

<u>Certificate of Service</u> Page 2

HENRY Q CURTIS LIFE OF THE LAND 76 North King Street, Suite 203 Honolulu, HI 96817

WARREN S. BOLLMEIER II, President HAWAII RENEWABLE ENERGY ALLIANCE 46-040 Konane Place 3816 Kaneohe, HI 96744

MATTHEW M. MATSUNAGA, ESQ. SCHLACK ITO LOCKWOOD PIPER & ELKIND Topa Financial Center 745 Fort Street, Suite 1500 Honolulu, HI 96813

Counsel for HONOLULU SEAWATER AIR CONDITIONING, LLC

STEPHEN K. ONEY, PhD EXECUTIVE VICE PRESIDENT OCEES INTERNATIONAL, INC. 6600 Kalanianaole Highway, Suite 224 Honolulu, HI 96825